



**MINUTES OF THE SPRINGDALE TOWN COUNCIL MEETING ON  
WEDNESDAY, MARCH 11, 2020  
AT THE CANYON COMMUNITY CENTER, 126 LION BLVD., SPRINGDALE, UTAH**

Meeting convened at 5:00 pm

**MEMBERS PRESENT:** Mayor Stanley J. Smith, Council members Randy Aton, Lisa Zumpft, Adrian Player and Suzanne Elger

**ALSO PRESENT:** Town Manager Rick Wixom, Director of Community Development Tom Dansie, Town Treasurer Dawn Brecke, Police Chief Garen Brecke, Public Works Superintendent Robby Totten, Parks and Recreation Director Ryan Gubler, and Deputy Town Clerk Katy Brown recording. See attached sheet for attendees signed into the meeting.

Pledge of Allegiance was led by Stan Smith.

**Motion made by Lisa Zumpft to approve the meeting agenda; Seconded by Randy Aton.**

**Aton: Aye**

**Zumpft: Aye**

**Smith: Aye**

**Player: Aye**

**Elger: Aye**

**Motion passed unanimously.**

**A. Discussion and Information**

**1. General announcements:** Mr. Smith mentioned that the Town had a disaster plan that included pandemic situations. Chief Brecke would be in contact with County and State officials throughout the developing situation.

- Ms. Elger announced the Southwest Utah Public Health Department website had been down since the beginning of the week so she had been checking the CDC website for updates.

Chief Brecke reminded the public about the St. Patty's Day parade scheduled for Saturday March 21<sup>st</sup>. There would also be an animal vaccination clinic on Saturday April 4<sup>th</sup> at the Town offices from 9:00 am – 12:00 pm.

Ms. Zumpft announced that Z-arts had collaborated with the SUU Department of Dance to bring the 3 Hat Trio band to the CCC for a performance at the end of the month.

Mr. Wixom offered a few updates:

- The Utah Legislative Session would end on Thursday March 12<sup>th</sup>. Staff had been closely monitoring HB- 280, Transient Room Tax (TRT) modifications which would allow funds to be directed at transit and shuttle systems. Staff would update the Council on progress.
- On March 18<sup>th</sup> there would be a UDOT presentation to Utah Cities, Town, and Counties. UDOT would report on their upcoming projects for the year.

- On March 30<sup>th</sup> at 10:30 am there was a conference call meeting scheduled regarding Community Renewable Energy Act. A total of 20 Utah communities had committed to 100% renewable energy by the year 2030.

## **2. Zion National Park update:** Superintendent Bradybaugh reported.

- Zion National Park and the Southwest Utah public health district office had been actively communicating regarding the Coronavirus concerns. The Park had put in place operational contingency plans for the pandemic situation which included standard procedures advised by the CDC. The shuttles were being cleaned and disinfected on a daily basis.
- Ms. Elger asked if any social distance measures had been implemented for the shuttles and Mr. Bradybaugh said not currently, but they were monitoring the situation closely.
- February visitation was up 30%, year-to-date was up 29%. A new counting system had been installed and they were seeing larger numbers, possibly because of better accuracy.
- Emerald Pools Trail was nearing completion, hopefully before Memorial Day. Weeping Rock was being continuously monitored for geologic movement. Substantial work in that area would most likely not continue this year in the interest of personnel safety.
- The entrance station reconstruction was scheduled to be completed by the end of April. Construction was currently pacing ahead of schedule.
- The electric buses were in operation, however there were a few regulatory safety components that needed minor repairs prior to being used by the public. The buses were being used for personnel training purposes.

## **3. Council department reports:**

Mr. Aton

- The fire board did not meet in February. Mr. Gildea was present to provide updates: HVFSSD had hired three new medics and would be hiring more in the coming months. One of their diesel ambulances was out of Commission and awaiting repair.
- Mr. Aton reported that Winderland Lane was nearly complete. Concerns had been raised in regard to Winderland lane which essentially divided the Red Hawk development into two sections. Currently there was no ADA-compliant accessibility for residents travelling from one portion of the complex to the other for laundry, etc. He and staff had discussed developing a cost-sharing agreement with Red Hawk to install ADA sidewalks on both sides of the street. The Council would see the proposal in the near future.
- Road improvements and grading on Manzanita had begun. They would be replacing an irrigation valve in conjunction with the improvements. The project would be completed soon.
- Half of the Wayfinding signs had been installed throughout Springdale.

Ms. Zumpft

- Ms. Zumpft had attended the Arts Council of Washington County's *Arts and Healing Conference* at the end of February. She was impressed with the keynote speaker's presentation on "Aging and Loneliness." The speaker reported that true loneliness was worse for health than having 15 cigarettes a day. It was very enlightening and pertinent to the elderly demo in the community.
- VRMP committee members would attend the Earth Day event on April 25, 2020.
- Zion Regional Collaborative (ZRC) guiding committee was meeting on a regular basis.

Mr. Player

- Water Treatment Plant: The small filter was out of commission due to a leak in the drain. WesTech would make a repair during the previously scheduled re-painting process. There continued to be a lengthy punch list which was being addressed by VanCon.
- There were 70-80 new culinary water meters that had yet to be installed.

Ms. Elger

- The Earth Day trail project committee had adjusted the trail route and the new course would be much simpler to construct and use.
- Ms. Elger had been taking water samples from the Virgin River and conducting her own analysis on flow and temperature.

Mayor Smith

- Solid Waste Management contract negotiations were scheduled for Friday 3/13. There was a possibility of an Opt-In/Opt-Out period that the Council would need to discuss over the next year.
- Regarding municipal service billing, each Municipality had the ability to add an administrative fee each month. Springdale fees were the lowest in the County at \$.33 per customer. Rockville fees were \$.65 and St. George fees were \$22 per customer.
- Transit system committee was awaiting transportation study to be complete. The study would help inform the TRT discussions and they were anxious to see the results.

**4. Community questions and comments:** None were asked.

### **B. Administrative Action Items**

#### **1. Request for Off-Premise Beer License Local Consent for Terrible Herbst located at 1593 Zion**

**Park Blvd:** Rick Szurgot represented Terrible Herbst and was available to answer questions. The Mayor spoke of the outstanding record Springdale businesses had with their alcohol licenses over the years. He passed along the Town's expectation that Terrible Herbst would continue to uphold the standards and abide by state and local regulations.

**Motion made by Lisa Zumpft to approve the Off-Premise Beer License Local Consent for Terrible Herbst located at 1593 Zion Park Boulevard and direct the Mayor to sign. Seconded by Suzanne Elger.**

**Aton: Aye**

**Zumpft: Aye**

**Smith: Aye**

**Player: Aye**

**Elger: Aye**

**Motion passed unanimously.**

**2. Continued from February 12, 2020 – Consideration of a change to the RAP Tax Policy allowing funds to be allocated to operational cost and expense requests:** Mr. Wixom presented a revised RAP Tax policy which would broaden the Council's vision on how funds were used by including a provision for operational costs. Funds would be allocated on a yearly basis. The typical amount received by the Town each year was around \$30,000.

- Ms. Zumpft highlighted past projects funded by RAP Taxes such as the new bike hub at the Pizza Noodle, the Community Quilt project, and the Mosaic lamp posts currently underway on Lion Boulevard.

Ms. Zumpft asked if the change in policy was an attempt to open more funding for the upcoming History Center project.

- Mr. Wixom said the Town as an entity did not qualify as a cultural organization and therefore could not qualify directly for RAP Tax funds to be used for operational expenses. However, a municipal Historic Council could qualify to receive RAP Tax funds to help support cultural initiatives.

Mr. Aton felt the policy modifications afforded the Council more options. He appreciated that funds had to be requested on a yearly basis.

Mr. Wixom used the newly formed History Society as an example of RAP Tax funds potentially being requested for operational costs if the group proposed forming a 501(c)(3).

- Ms. Elger was hesitant to approve RAP Tax funds to help establish an organization. She wondered if better guardrails could be incorporated into the policy that would require the organization requesting funds to show a track record of viability.

Mayor Smith felt that the policy being broad was a benefit to the Council. Whether someone proposed the start-up of an organization or a tangible project, the applicant should at least be free to apply and present to the Council. From there, the Council was free to approve or not.

Ms. Elger asked if the Council could set a limit on the ratio of funding that could be used for operational expenses versus other associated costs.

- Mayor Smith said the amount awarded should be at the Council's discretion. It would be a case by case basis.

**Motion made by Randy Aton to approve the change to the RAP Tax Policy allowing funds to be allocated to operational cost and expense requests. Seconded by Adrian Player.**

**Aton: Aye**

**Zumpft: Aye**

**Smith: Aye**

**Player: Aye**

**Elger: Nay**

**Motion passed.**

**3. Resolution 2020-02, a Resolution revising the fee schedule for Town operations, including fees related to the purchase of non-resident burial rights in the Jolley-Gifford Cemetery:** The Council had discussed raising the rate for non-resident burial plots following a comparative analysis presented by Town Clerk Darci Carlson in the February meeting. A new fee schedule was presented which included the new rate based on their discussion.

**Motion made by Randy Aton to approve Resolution 2020-02, a Resolution revising the fee schedule for Town operations, including fees related to the purchase of non-resident burial rights in the Jolley-Gifford Cemetery. Seconded by Lisa Zumpft.**

**Aton: Aye**

**Zumpft: Aye**

**Smith: Aye**

**Player: Aye**

**Elger: Aye**

**Motion passed unanimously.**

**4. Appointment of Kelly McKean as Historic Preservation Commissioner for term expiring April 2022:** Mr. McKean was a retired general contractor and was on the board for the Anasazi Plateau HOA. Prior to that he had served as the Chair for the architectural control committee. He had recently relocated to Springdale from Northern Utah.

Ms. Elger asked who else was on the Historic Preservation Commission.

- Rich Levin had been appointed for a two-year term in February 2020. The only other member was Mavis Madsen whose appointment would expire in 2021.

**Motion made by Adrian Player to approve the appointment of Kelly McKean as Historic Preservation Commissioner for term expiring April 2022. Seconded by Suzanne Elger.**

Aton: Aye  
Zumpft: Aye  
Smith: Aye  
Player: Aye  
Elger: Aye

Motion passed unanimously.

**5. Discussion and possible action concerning compensation of Town Council and Commission members:** Mr. Player had originally presented the idea to the Council. Other cities and towns currently offered compensation and he felt that compensating members of Springdale's public bodies could offer an incentive to residents to serve on the Council and Commission. The Town had received some feedback expressing arguments against compensation (Attachment #1), but Mr. Player felt the comments didn't take into account the amount of time Springdale's public servants dedicated to their Town.

Mayor Smith had never been in favor of compensation and actually declined it for his first few years as Mayor. Now in his sixth year he saw the benefit of being paid for doing a job, especially one that would take 30-40 hours/week on top of other careers/commitments. He acknowledged that it was an uncomfortable discussion but he asserted that if the Council were to approve compensation, the amount should be on par with what was presented in the analysis for Santa Clara. Springdale had a much larger budget than Santa Clara. As far as the County's budget priorities, St George, Hurricane, Washington, and Springdale were the municipalities receiving the bulk of funding. He expressed his support for his colleagues and felt they should be compensated. His expectation, however, was that the individual had to earn it. He stressed that whomever followed him as Mayor would be expected to attend the meetings and build the relationships that would guard Springdale's interests as a significant player in the Southwest region.

Ms. Zumpft was interested in seeing the criteria that could be established for a compensation model. She was also interested in exploring attendance expectations.

Mr. Aton was resistant initially but warmed to the idea after seeing compensation models from other municipalities. His compensation for serving on the HVFSSD was \$75 per meeting. Although the resident count was relatively small, 4 million + visitors a year had brought many pressing issues to the Council.

Resident Chuck Passek was present and invited to provide feedback. He felt that determining metrics would be an important piece. Something to consider was how the decision might affect future elected and appointed members.

**Motion made by Adrian Player to approve the concept of compensating Council and Commission members and send the concept back to the staff to come up with requisite ordinances, procedures, and recommended budgetary amounts. Seconded by Suzanne Elger.**

Aton: Aye  
Zumpft: Aye  
Smith: Aye  
Player: Aye  
Elger: Aye

Motion passed unanimously.

**6. Consideration and possible selection of a Housing Study Consultant:** Staff announced that the Committee had reviewed three RFP submissions and selected GSBS Consulting, but the Town had discovered a fourth RFP submission that, through an internet hosting error, had unknowingly been submitted prior to the RFP deadline. Staff said the Council was free to move forward with discussion on the GSBS proposal, or they could wait to review the final proposal and discuss in the next Council meeting.

The Council was in favor of reviewing the fourth proposal in the spirit of due diligence.

**Motion made by Adrian Player to delay consideration and selection until the Housing Committee reviews the timely submission that was omitted. Seconded by Suzanne Elger.**

**Aton: Aye**

**Zumpft: Aye**

**Smith: Aye**

**Player: Aye**

**Elger: Aye**

**Motion passed unanimously.**

**7. Revision to the Springdale Personnel Policies and Procedures Manual pertaining to the Employee Ethics Act – Dawn Brecke:** The State Auditor's Office had recently released revisions to guidelines on employee ethics. The draft presented to the Council was taken directly from the State Auditor's Office. Approving the policy would direct the Town to have each employee sworn in and require them to sign an ethics agreement on an annual basis.

**Motion made by Lisa Zumpft to approve the revisions to the Springdale Personnel Policies and Procedures Manual pertaining to the Employee Ethics Act. Seconded by Randy Aton.**

**Aton: Aye**

**Zumpft: Aye**

**Smith: Aye**

**Player: Aye**

**Elger: Aye**

**Motion passed unanimously.**

**8. Resolution 2020-03, a Resolution designating surplus Town property and providing for the sale or disposal:** Staff created a surplus list on a regular basis and, upon approval, would determine the best way to put the items up for sale or offer for donation.

**Motion made by Lisa Zumpft to approve Resolution 2020-03, a Resolution designating surplus Town property and providing for the sale or disposal and directing the Mayor to sign. Seconded by Suzanne Elger.**

**Aton: Aye**

**Zumpft: Aye**

**Smith: Aye**

**Player: Aye**

**Elger: Aye**

**Motion passed unanimously.**

### **C. Administrative Non-Action Items**

**1. General Council discussion:** Ms. Elger reminded the Council and Public that April 1<sup>st</sup> was Census Day and urged all to participate.

### **D. Consent Agenda**

Invoice Date	Invoice No.	Vendor	Amount	Budgeted	Description
2/6/2020	106388	Snow Jensen and Reese	1,087.50	Yes	General representation
2/6/2020	106389	Snow Jensen and Reese	1,282.05	Yes	Historic Cemetary Quiet Title Action
2/6/2020	106390	Snow Jensen and Reese	764.46	Yes	Town of Springdale v. Canyon Springs Estate Owners Association
2/6/2020	106392	Snow Jensen and Reese	4,849.83	Yes	Town of Springdale v. Allan and Kristin Staker: Appeal of District Court Ruling
1/30/2020	68470046-004 2 WTP 1/30/20	Rocky Mtn Power	982.32	Yes	WTP utilities
1/31/2020	0233-000654741	Republic Services	1,667.42	Yes	Dumster services
2/1/2020	CM113277	Parkeon	1,452.00	Yes	Monthly kiosk dues
2/12/2020	Dec-19	La Verkin City	500.00	Yes	Animal shelter contract payment (Dec)
2/12/2020	Jan-Mar 2020	La Verkin City	1,500.00	Yes	Animal shelter contract payment (Jan-Mar)
1/31/2020	2001	Odean Bowler	1,200.00	Yes	Public defender contract
2/1/2020	20031	Pelorus	1,400.00	Yes	Quarterly software support
2/7/2020	465	Genesis Construction	928.00	Yes	Fence Repair
2/14/2020	61623	A-1 Locksmith	1,898.35	Yes	Fobs, re-keying, keys
1/8/2020	CC Kevin	RWALU	530.00	Yes	Water conference
1/10/2020	CC Ryan	Uline	4,042.55	Yes	Fire extinguisher brackets for parks trucks and shelving for new parks truck
1/9/2020	CC Ryan	Power Equipment Warehouse	4,051.32	Yes	Mower attachments
1/25/2020	CC Robert	Tractor Supply	614.79	Yes	Goat feed and shelter
1/1/2020	CC Hollie	Amazon	642.90	Yes	Propane tanks storage cage
2/19/2020	108418	Sunrise Engineering	21,519.86	Yes	Pay request for Winderland/Manzita
1/31/2020	11545-19	Rosenberg Associates	17,344.00	Yes	VRMP consult
2/11/2020	2/11/2020	Rocky Mtn Power	4,943.14	Yes	Power bill
1/3/2020	2/10/2020	R&B Surveying Inc	3,555.00	Yes	Pay request for Winderland/Manzita
11/30/2019	209646	Landmark Testing & Engineering	980.00	Yes	Pay request for Winderland/Manzita
2/25/2020	2/25/2020	Cornelia Kallerud	1,009.13	Yes	Mosaic expenses
2/19/2020	2/19/2020	Interstate Rock Products	135,718.36	Yes	Pay request for Winderland/Manzita
2/26/2020	1172020	H&S Environmental	5,375.00	Yes	Lagoon diagnostics
2/10/2020	5006	City of Saint George	2,783.75	Yes	3rd quarter dispatch fees
2/17/2020	66138	Alder's	784.00	Yes	Partition wall maintenance
2/27/2020	20117	Design West	4,508.00	Yes	Christmas snowflakes
3/2/2020	135865	Fehr and Peers	10,450.00	Yes	ZRC regional trail study
2/14/2020	21775	Rosenberg Associates	8,850.00	Yes	Erosion hazards study
2/16/2020	9848554704	Verizon	2,099.14	Yes	Cell service
3/1/2020	3/1/2020	Zac Weiland	1,200.00	Yes	Monthly prosecution retainer
			<b>250,512.87</b>		

**Motion made by Lisa Zumpft to approve the consent agenda. Seconded by Randy Aton.**

**Aton: Aye**  
**Zumpft: Aye**  
**Smith: Aye**  
**Player: Aye**  
**Elger: Aye**  
**Motion passed unanimously.**

**Adjourn**

**Motion to adjourn at 6:51 pm made by Lisa Zumpft. Seconded by Randy Aton.**

**Aton: Aye**  
**Zumpft: Aye**  
**Smith: Aye**  
**Player: Aye**  
**Elger: Aye**  
**Motion passed unanimously.**

\_\_\_\_\_  
Katy Brown, Deputy Clerk

APPROVAL: \_\_\_\_\_ DATE: \_\_\_\_\_

**A recording of the public meeting is available by contacting the Town Clerk's Office. Please call 435-772-3434 or email [springdale@infowest.com](mailto:springdale@infowest.com) for more information.**



PO Box 187 118 Lion Blvd Springdale UT 84767

**ATTENDANCE RECORD**  
Please print your name below

Meeting Town Council Meeting Date 3/11/20

Janet Passer  
Name (please print)

\_\_\_\_\_  
Name (please print)

Rick Stewart / KERRILES  
Name (please print)

\_\_\_\_\_  
Name (please print)

Dear Springdale Town Council,

You are currently considering whether to give yourselves and / or the Planning and Zoning Commissioners a stipend or salary. It appears this was prompted by a discussion about whether the Town must do more to attract residents—especially younger people or working people—to serve in appointed and elected office. I'm writing to you because it is important that you hear the perspective of someone who fits those criteria. I am 25, I work an hourly job in town, as well as serving on the Springdale Planning Commission. I do not support pay for the council or the commission for the reasons below.

Your goal is good, but this approach is not. Here's why. (1) I have asked several town's people to consider serving on the planning commission when we have needed alternates. Of our residents who neglected to put their names forward, all of them cited either schedule conflicts, family obligations, or being too busy. No one has ever mentioned compensation as a deciding factor. The same is true when I have encouraged people to run for council. (2) It is unlikely you would offer enough compensation to offset someone dropping a work shift or hiring a care giver for loved ones or paying for daycare. Consistently again and again these are the hurdles younger people or those who work full-time cite as major hurdles to doing more civic participation.

There is a culture and expectation that in small towns positions to serve the community are exactly that, volunteer service positions. Countless examples of this exist in our own community. These include leadership of local faith groups, the Lion's Club members and leaders, Volunteer-in-Park positions in Zion, (historically) our firefighters, and the list goes on. This culture means people aren't surprised when I tell them that the town's commissions or council are unpaid volunteer service. Your information packet from town staff contains statistics on how many other municipalities in southern Utah do offer such pay. There is an important difference though. The vast majority of them are cities with at least 1000 residents. These places have a different culture with less people knowing members of their community. We are not them. Using Hilldale or Enterprise as examples of small communities that do offer pay misses the point. We are not Hilldale or Enterprise, nor have we ever discussed in town meetings that we want to be like them. Why copy them on this issue?

Thank you for your time. Please do not change our community culture by offering pay of these positions—especially since it will not help fill them anyway.

Respectfully,

Tyler Young

Planning Commissioner

Springdale Resident

March 10, 2020

Dear Town Council,

I completely oppose you voting in pay for yourselves. It's not necessary and it looks terrible.

Public service should be about servicing people in Springdale not about grabbing public tax money.

Doing this will only make people mad and make the council look greedy. Please vote this down.

Sincerely,

Shaunna Young

Business Owner

Springdale Resident

Dear Town Council,

I wanted to write in and tell you that I support Tyler's letter opposing you giving yourselves pay. It doesn't encourage people around town to want to serve in public office, quite the opposite. There is not support for this idea.

Sincerely,

Tom Wheeler