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**MINUTES OF THE SPRINGDALE TOWN COUNCIL MEETING ON WEDNESDAY, MARCH 12, 2014
AT 5:00 P.M. AT SPRINGDALE TOWN HALL, 118 LION BLVD., SPRINGDALE, UTAH.**

MEMBERS PRESENT: Mayor Stanley J. Smith, Council members Mark Chambers, Adrian Player and Bill Weyher

EXCUSED: Kathy LaFave

ALSO PRESENT: Town Manager Rick Wixom, DCD Tom Dansie, and Town Clerk Fay Cope, recording. 10 citizens signed in, see attached list.

Pledge of Allegiance: Bob Orton

Approval of agenda: Motion by Mark Chambers to approve the agenda with the removal of item 5, ratification of Rules of Conduct, which has been postponed, seconded by Adrian Player:

Chambers: Aye

Player: Aye

Smith: Aye

Weyher: Aye

Motion passed unanimously.

Discussion/Information/Non-action Items

General discussion & announcements:

- Bill Weyher announced the Lions Potluck BBQ would be at 6pm March 20 at Gazebo Park.
- Mr. Wixom announced he'd received notice that Baja Broadband will be discontinuing cable service at the end of May. There was a franchise agreement which allowed them to have lines on poles and some underground. He had received a request to renew the franchise agreement, but then Baja decided not to continue, since they had only 16 customers. Baja would remove their 'cable works.'
- UDOT would be removing a big rock south of Doggie Dude Ranch – the big rock with orange spray paint on it. When there was solid information, the clerk would send a community email.

Visitors Bureau report:

- Dean Cook, in big green hair, announced it was time for the Spring Festival, aka St Patrick's Day, aka Green Jell-O festival. Unfortunately, there wouldn't be a beer garden this year, but there would be a parade at 2:00 on March 15, followed by fun, games, contests and music.
- In a joint effort with the St. George Area Convention and Visitor Bureau, several (6) local hotels had contracted for a co-funding a full-page ad in the Outdoor Utah Tourism Guide, which was the magazine the Utah Office of Tourism used for information requests. They had run a 1/3 ad in the past, which 'kind of got lost.' St. George would also have a full page ad and the Utah Symphony had a good ad, too. It was exciting that Springdale would have good space in the magazine, which was sent out to many thousand people.
- The Utah Symphony would be in Springdale on August 16.
- Zion Park Inn was sponsoring document shredding on March 19 – cost \$7 – \$10 per box, depending on size. 10AM.

Zion Park update:

- Acting Supt. Milestone had just returned from Beaver, Utah and was glad to be back.
- They would begin shuttle operations on April 1. After fourteen years of operation, they were considered hugely successful. They were studying the transport system in the Park in depth. Last Memorial Day, there were 17,000 people in the park, which translated to 37,000 shuttle riders. There

were 840 parking spaces available in the entire park, which meant there could be up to 40 cars in the Park per space on pre-shuttle season busy weekends. That affected the quality of the park experience for many visitors.

- They were planning on making changes at the South Entrance. He introduced Jim Butterfuss, the Park Landscape Architect. Mr. Butterfuss explained some of the changes would begin in the fall. They planned to add 150 spaces to the existing paved parking area between the Watchman Campground. They would remove some of the islands for the parking spaces. They were planning changes from the fee stations to the Visitor Center, including the South Campground. They were only in the preliminary stages now. They had to go through regional reviews, national reviews, environmental compliance, etc. Sometimes it took 4-5 years to see any changes on the ground. They were considering changing the 'approach': adding another entrance station, rebuilding the old ones, revising the way people get to the visitor center because people often missed that first turn. Maybe they would have to add a bridge. The South Campground could be impacted by the road change. In any case, they needed to rebuild the South Campground in the future. They planned to add dedicated RV parking at the Visitor's Center. Another idea was to expand the parking into the area north of the theater and east of the entrance station in several years, or possibly relocating the pedestrian bridge but not the shuttle stop.
- The Clerk asked if the additional parking in the Park would impact Springdale businesses, like it had the first summer of operation. Mr. Butterfuss answered really well and in-depth. He explained the increase in visitation had made a significant difference and they didn't have enough parking. There had only been 400 parking spaces in the entire park prior to the shuttle. They had added 400 spaces when they built the visitors center. In all these years, the parking in the canyon hadn't changed. In 2000, 175,000 people used the shuttle. Last year, almost ½ million people used just the Springdale loop. They had been optimizing the use of the shuttle by scheduling. The ridership of the shuttle and the schedule almost guaranteed all the buses would be full all the time. In the last 7 years, the annual growth rate increased 2% per year. If that growth rate continued, there would be more demand than supply. A traffic study they had done a few years ago had shown that nearly 200 cars a day entered their parking lot and drove around and out because there wasn't anywhere to park. Mr. Milestone pointed out the Park Service paid for the buses in Springdale. Springdale reaped the benefits. As their budget shrunk, they would be exploring funding options. He said this March weather was so beautiful that the park was already full. Visitors were already frustrated about parking. There were resource issues and safety issues. They were developing an operation plan to deal with busy weekends.

Z-Arts report: Nancy Goodell was unable to attend; she had submitted a written report, see attachment #1

General Plan report:

- Mr. Dansie explained the Commission was still looking at diversification of the town's housing options.
- They were planning a public participation event in mid to late April to follow up on the survey.
- Stephen Goldsmith, former planning director of SLC, now a professor at U of U, was bringing his advanced students to Springdale next fall to do a planning study for the Town using 'visual literacy' tools. The concept: Images work better than words when making decisions about future planning
- On April 2- 4, the Utah Chapter of APA will host their annual conference here in Springdale. Town would cover the cost if Council members wanted to attend.

Take Title 10: The Clerk had selected election questions from title 10. The council members asked each other the questions. To file for candidacy residency was not the first requirement listed; being registered as a voter in the precinct was - but to register, you had to be a resident first. If a council member moved to another municipality, a vacancy was created immediately. The Mayor could not also serve as recorder or treasurer.

Community questions: Dan Mabbutt asked if there had been any progress on the special audit. Yes. The auditors had told them it was supposed to be completed within the next month. He asked if the items listed on the action agenda as discussions items were contemplated as action or discussion items. Mr. Wixom said there might be direction to the staff. The Mayor said there wouldn't be any ordinance changes.

Action items

Local Consent for Blanket Local Consent for up to 12 Single Event Permits in 2014 for Wildcat

Willie's: Crystal Long, the restaurant manager, introduced herself. This was the second year they had

applied for blanket approvals. The mayor abstained from the discussion and the vote because Wildcat Willies was a tenant in his building. **Motion by Mark Chambers to grant blanket approval for up to 12 Single Event Permits in 2014 for Wildcat Willie's based on past local consents, also their reputation, and because they were well known by the town: seconded by Adrian Player:**

Chambers: Aye

Player: Aye

Smith: Abstain

Weyher: Aye

Motion passed with 3 ayes and one abstention

Participation in the American Solar Transformation Initiative sponsored by Utah Clean Energy (Tabled from February meeting): Mr. Wixom explained the Council had wanted to know how much time staff would need to commit to the program before they were willing to sign on. The information he'd received suggested at least 1 hour/week. That would increase if the Town participated in several projects. Bill Weyher asked if Mr. Wixom had talked with other participating cities. What was the benefit to the town? Mr. Wixom said he had not discussed it with other cities, but the benefit to the Town would include access to information about the best practices devised by others, and community-to-community idea sharing. Mr. Weyher said he knew the Commission was working on a solar ordinance and asked if that would be delayed so some of this new information could be shared with the Commission. Mr. Dansie said he thought the Commission would take whatever directive the Council sent them. If that was important to the Council, they could wait. Mr. Weyher thought the solar ordinance the Commission was working on could benefit from additional information from other locations. The Commission needed to draft a good ordinance based on science and what others had learned. They didn't need to reinvent the wheel.

Based on earlier discussion of this matter, and the fact that Springdale prides itself on being a green community, Mark Chambers moved to approve Springdale's participation in ASTI; seconded by Bill Weyher:

Chambers: Aye

Player: Aye

Smith: Aye

Weyher: Aye

Motion passed unanimously.

Mr. Dansie asked for clarification – should the Commission delay the ordinance they were working on? The Mayor suggested ASTI be contacted immediately to find out if there was information available that would benefit the Commission; they might not need to delay.

Discussion of possible amendment to Town ordinances related to the landing of aircraft to allow for training of emergency personnel, aerial drones for filming and marketing, and other remote control aircraft: The Mayor mentioned a life flight company had requested landing permission for training. Mr. Wixom said Chief Wright had stated in staff meeting that the Dixie Lifeflight team had already trained here, using the NPS heliport at Coal Pits. It was a Vegas life flight team that had requested permission. The Mayor said the Utah Travel Bureau wanted to fly in a drone to take aerial photos. He said Springdale couldn't control the airspace; they could control landings. He also expressed concern that the language was so broad that toy remote control planes couldn't land here either.

- Mr. Weyher asked if the NPS rules had about aircraft. Mr. Wixom explained the FAA controlled the airspace and they had some regulations, which weren't very clear. They allowed private helicopters to fly 'safely'. Their definition of 'safely' was 'don't crash.' Mr. Player explained the FAA had 'advisories', not laws. There were safety issues for planes over this canyon because of updrafts. On the flight maps, there was a 2000 ft. advisory. Mr. Weyher thought Springdale should discourage aircraft activity. Mr. Player agreed with the comment letter received from Louise and David Pettit (see att. #2) that any landings related to training should be at the NPS helipad. He thought the ordinance as it stood was perfectly fine, but he hadn't considered drones.
- The Mayor explained the ordinance didn't define 'aircraft'. He thought that should be remedied. It could be interpreted as preventing toy remote control planes. Mr. Chambers thought the strictest interpretation of the code should be enforced. Even small planes could be a nuisance. The townspeople valued the natural solitude and quiet. The general plan was very clear about the importance of peace and quiet. It was a slippery slope, allowing drones and remote control planes. He didn't think it was necessary to change anything; the code should just be interpreted very strictly. The

council discussed the matter further and determined the ordinance needed to be absolutely clear.

Motion by Bill Weyher to direct the Planning Commission to define 'aircraft' in the zoning ordinance. Seconded by Adrian Player:

Mark Chambers: Nay

Player: Aye

Smith: Aye

Weyher: Aye

Motion passed 3 -1.

Discussion and direction regarding street lighting changes:

- The Mayor said the night sky ordinance compliance was a few years away. He thought it should be discussed in every meeting. He said a business had recently changed its signage and the signs were really bright. Mr. Dansie had informed him they were compliant, but the Mayor wondered if brightness needed to be addressed. Mr. Player agreed. If the ordinance didn't regulate brightness, it might need to. Mr. Dansie explained that when the town adopted the night sky ordinance, the town deliberately chose not to use lumens as the measure because of the difficulties in administration.
- Mr. Chambers said there were only 22 months until compliance date. He thought the streetlight plan the town had looked at for the past several years was a good plan and he would stick with it. He agreed the sign ordinance needed to address back lighting.
- Mr. Player said there were some backlit signs that were too bright, and they seemed very big. Mr. Dansie said regulations of the light in a sign were in the outdoor lighting chapter. Mr. Dansie said sign size had not been increased directly, but they had changed the way signs were measured, (polygon vs. rectangle) which had resulted in larger signs.
- Mr. Weyher said the town had to comply with the ordinance. A lot of work had been done, but there was still a need to create a 'general lighting plan' all over town. There were places in town that were too dark. The Mayor said Mr. Weyher was over streets and authorized him to put together a committee to help him, if he chose. The Mayor directed the council to give their comments and suggestions to Mr. Weyher so they could determine their next steps.

Resolution 2014-03 Fee Schedule Revision: Bill Weyher asked about the returned check fee (way too low); he also thought weighted salary should include overhead. The Clerk explained the staff was sensitive to costs because expense was sometimes perceived as preventing transparency. The Clerk asked for the motion to include reference to the clarification language in the parks impact fee section.

Motion by Mark Chambers to adopt Resolution 2014-03 Fee Schedule Revision, which includes approval of the definitions used to determine appropriate Parks and Open Space Impact Fees and increasing the returned check fee to \$25, seconded by Adrian Player:

Chambers: Aye

Player: Aye

Smith: Aye

Weyher: Aye

Motion passed unanimously.

There was a short break.

Appointment of Liz West to the Planning Commission to fulfill Toni Benevento's term ending Feb 2018: Motion by Mark Chambers to appoint Liz West to the Planning Commission to fulfill Toni Benevento's term ending Feb 2018, seconded by Bill Weyher:

Chambers: Aye

Player: Aye

Smith: Aye

Weyher: Aye

Motion passed unanimously.

Consent Agenda (One action motion for all items): Invoices, Minutes of February 12 regular meeting and February 25 special meeting: **Motion by Adrian Player to approve the consent agenda,**

seconded by Bill Weyher:

Chambers: Aye

Player: Aye

Smith: Aye

Weyher: Aye

Motion passed unanimously.

Administrative Non-Action Items

Availability for Annual Public Officials training: The Clerk explained the CCC was only available on Wednesdays. The Council asked her to check with the LDS Bishop about using the ward house. They also asked staff to provide some date options. They requested the training either take place as soon as possible or in June or July because the spring tourist season was beginning.

Council Discussion

- Mr. Dansie announced the Citizens Institute on Rural Design was offering a competitive grant for \$70k worth of technical assistance. There was a \$7k soft or hard match. The application deadline was May 6. Mr. Dansie had many good ideas for use of the grant. He said if the Town was not interested, ZC3 would be. Mayor asked Mr. Chambers to spearhead and coordinate with Mr. Dansie to complete an application if they thought it was a good idea. Mr. Chambers agreed. He mentioned the Goldsmith students and their housing. If they came in August, it would be easier to house them. It was possible they could stay in private homes. It would be beneficial to have some of them here in the busy season, too. They would be doing a final report the first week in December. Bill Weyher said he knew Mr. Goldsmith; he was an excellent resource and he was glad the town was 'hooked into him.'
- The newly-remodeled restrooms had been vandalized the first week they were open. Mr. Player suggested putting digital locks on the restrooms and sharing the codes with regular users. It was also possible to issue one-time codes via the internet. The council also suggested placing another security camera there.
- Mr. Chambers said he'd been contacted by citizens who were concerned about the lack of a pedestrian crosswalk at the Majestic View shuttle stop. He understood that UDOT was not willing to put a crosswalk there. They weren't willing to lower the speed limit, either. The Council discussed getting a speed monitor sign like the one in Rockville.
- Mr. Weyher reported on the streets department: he had gotten a tour with Joe Barker, but he had been researching the streetlights project.
- The Lions Club was hosting a bake sale on St. Patrick's Day. They were also collecting trash along SR-9 regularly.
- Mr. Player said there would be an 'infomercial meeting' by the fire district about why standby fees needed to be raised. It wouldn't be the meeting required by code.
- Mr. Weyher asked the fire chief and fire marshal vacancies. The Town's contract required the District to provide a fire marshal for the town.
- The Mayor reported on his meetings – there was not much happening in Rockville or Virgin. There were dumpsters moving in and out of the rockslide area in Virgin. Mayor Dutson was working with Fannie Mae to see if they would donate the land to the town for a memorial park. He had offered Springdale's heavy equipment, but none had been needed yet. Virgin was planning for a new fire house. UDOT had an annual 'dog and pony show' meeting, which the council members had been invited to. Mr. Wixom recommended going at least once.
- They discussed what was happening on the fiber optics front. The Mayor said Century Link had oversold its bandwidth. 256k was the biggest width they were offering, which was too slow for motels. AWI was pushing their residential guarantees, too. The Mayor said he had been working with Skyview Technologies on a grant program. The FCC has a multi-million dollar grant program to bring fiber optics into rural communities. The Mayor had written a letter of support for the grant. March 7 was their deadline. He said they needed to thank Sanctuary Ranch for bringing fiber optics as far as Springdale. That helped with feasibility.

Adjourn: Motion by Adrian Player to adjourn at 6:56 pm. seconded by Bill Weyher:

Chambers: Aye

Player: Aye

Smith: Aye

Weyher: Aye

Motion passed unanimously.

Fay Cope

Fay Cope, Town Clerk

APPROVED

[Signature]

Z-Arts Monthly Report to Springdale Town Council
Wednesday March 12, 2014

1. Z-Arts brought classical pianist Thomas Pandolfi to the CCC in late February. Over 60 people enjoyed an energetic performance of Chopin and Gershwin. This wraps up the winter performance season that was put together by Performance Chair Joe Pitti. Plans are underway to bring back Greek Theater in the fall of 2014 along with fresh winter performances that will include Flamenco music and dance.
2. Our Humanities Chair, Gigi Krause, has submitted a grant to the Utah Humanities Council for a series of Historical Walking Tours that will take place this fall in the three canyon communities of Virgin, Rockville and Springdale. As part of this project, Z-Arts will be collaborating with Springdale Town's efforts to establish a historical preservation committee.
3. There is a new art show in the CCC Gallery that has an interactive component. Brought to us by Utah Arts & Museums and called "Untitled", the show features untitled artworks that allow the viewer to build their own perception and then supply a suggested title to the artworks.
4. Literary Chair Niles Ritter has been hard at work putting together this year's writing contest. There is a clever method being used so each writer can come up with a unique title and story. Details can be found on zarts.org. Deadline for submissions is April 18th.
5. There will also be a literary presentation in the CCC on April 11th, when author and screenwriter Hal Ackerman comes to town.
6. Our Spring Newsletter was released in early March and can be found on zarts.org

