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ORIGINAL

TOWN OF SPRINGDALE

PUBLIC MEETING

118 Lion Boulevard Springdale, Utah

January 24, 2018 2:00 p.m.

Reported by Russel D. Morgan, CSR.

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ADMINISTRATIVE HEARING OFFICER: Good afternoon. The hour has arrived for this meeting of the appeal authority of Springdale Town. My name is Kenneth Sizemore. I have been appointed as the hearing officer for the appeal authority process in Springdale. And I am going to be reviewing two items this afternoon.

I want to make sure everyone understands that this is not a public hearing. There is not any required public input to be received. My purpose this afternoon is to make sure that I understand all of the information that has been provided in the application and for the applicants to answer any questions or oppose any questions of me or the staff of the town.

It is not my intent to render a decision this afternoon. I will take into advisement all of the information I receive, both written and verbally, and use that information to craft a written decision which should be reached in the next 72 hours and released back to the community.

These proceedings are being recorded, and a court reporter is here making notes of the actions here today.

First item of business is Kevin Bowers, agent for Yorgason Properties, is requesting a side yard setback

variance to allow parking on the side yard on parcel S-100-B 1 at 694 Zion Park Boulevard in the Central Commercial zone. 2 3 Mr. Bowers, are you here? MR. BOWERS: Yes. 4 KEN SIZEMORE: All right. What I would like to do 5 6 here is have you describe your application in very short 7 terms. Just review what you put in the application. And then if you have any specific other additional information 8 you would like to add that is not in the written 9 10 information, you can then provide that to me as well. 11 MR. KEVIN BOWERS: Okay. KEN SIZEMORE: I'll open it up for any public 12 comment. Again, this is not a hearing, but I will allow 13 anyone interested to pose any questions or make any 14 15 statements they would like. And I will also pose any questions to the city staff after your presentation. 16 17 would have an opportunity to address any concerns that might be brought up at that time with my interaction with the 18 19 staff. Thank you very much. 20 MR. KEVIN BOWERS: Great. As stated, I am Kevin Bowers of Bowers Management Company. 21 I am the property manager. And I represent Brent and Keith 22 23 Yorgason, the owners of the property known as Zions Adventure -- Zions Prospectors Adventure Rock Shop. 24

been our intention to meet the needs caused by the UDOT

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action of widening the road. We realize that we were encroaching, historically encroaching upon the right-of-way which has caused our actions to renovate the exterior of the property.

In order to try and help mitigate the loss of parking, we have, we are requesting this variance to allow two stalls to be parallel to the side of the building on the south/southwest line of the property. Currently, that portion of the property is being paved with concrete as part of our landscape renovation. And we are also adding two stalls at the end of that portion with a boxed island or concrete, curbed island that will be in place there. So, our objection — objective was twofold, to try and minimize the impact of the highway reconstruction and to improve the esthetic appeal of the property for our long-term prospects of our tenant.

And I think that we have done fairly well on the improved appeal of the property. And we are coming before you today to ask for the variance just to increase our total parking by two more stalls in order to help, again, mitigate the effect of the highway on the property.

So, these two stalls are located within a 20-foot wide easement along the south/southwest line of the property. It extends from Highway 9 and going north, northwest to the property line. And it would tie, currently

the concrete apron that we are putting in ties in with the fence line of Mr. Jack Fotheringham. As you can see on the application and the back pages of it, there are some architectural drawings which would show, the last page shows best. The site plan produced by Bush & Gudgell which shows the concrete apron in question.

We feel that parking would not hamper access to those other properties. Parking by nature, would be temporary. Customer parking. And it would be posted such so that we would not have day-long parking there. It's for the intent and purposes of our tenant and their customers. And by virtue of that, it would also be temporary, so there would not be a permanent structure upon the easement, which would detrimentally affect the easement owned by the city.

In some regards, it may be beneficial, this apron, it may help channel the water. We notice that becomes quite a natural ditch, so to speak. And it's our objective to try to mitigate any natural problems there as well.

We feel that this would benefit our tenant, feel that it would not be a detriment to the community. And we would ask for this variance for this purpose.

KEN SIZEMORE: Okay. Thank you for your presentation. A couple of questions. What specifically is the activity happening in the facility? What kind of retail or --

MR. KEVIN BOWERS: It's a rock shop. 1 2 KEN SIZEMORE: Rock shop? MR. KEVIN BOWERS: And we are grateful for the 3 4 presence of those bus stops. It does increase the foot 5 traffic. And we are also grateful that the sidewalks are widened in order to increase the foot traffic for the access 6 7 incident to foot traffic. We are just concerned that there will be customers who would like to park. And we are trying 8 9 to accommodate them. KEN SIZEMORE: Has there been a demand for 10 11 additional parking before the road improvements from customers? 12 MR. KEVIN BOWERS: It seems to have kept itself in 13 balance. You always had parking by individuals who would go 14 to the park. And they would find the first parking spot 15 that was available. Fortunately, in my opinion, a high 16 backed curb and gutter will benefit us because there would 17 be motor homes that would park parallel to the highway and 18 block off all the parking. So, I think it's going to be a 19 20 win-win. 21 KEN SIZEMORE: And, as I read the application, 22 look at the materials, there are six spaces now, am I 23 correct? 24 MR. KEVIN BOWERS: If you look at it today, before the road is worked on outside, there are 11 stalls.

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1	KEN SIZEMORE: I had a difficult time seeing this
2	today.
3	MR. KEVIN BOWERS: Well, you probably noticed
4	that, A, it was covered by dirt because it's part of the
5	road now.
6	KEN SIZEMORE: Right.
7	MR. KEVIN BOWERS: Or, B, there were cars parked
8	on it.
9	KEN SIZEMORE: Okay. So, we are going from 11 to
10	six
11	MR. KEVIN BOWERS: Yes.
12	KEN SIZEMORE: stalls?
13	MR. KEVIN BOWERS: If you were to go to the page
14	before, you would see a historical plat that would show the
15	parking stalls.
16	KEN SIZEMORE: Yeah. This one?
17	MR. KEVIN BOWERS: Yes. And that was the way it
18	was when you could see the encroachment, especially on the
19	north, or the southeast corner of the property.
20	KEN SIZEMORE: Thank you. Mr. Dansie, I have a
21	couple of questions. Has the city I could not in the
22	materials find any information about the easement on Elm
23	Street and whether or not the city has any concerns about
24	the proposed parking use on that easement. Can you help
25	clarify what the city's stance is on the use of that

easement for this purpose? 1 THOMAS DANSIE: I can. The easement that the town 2 owns is a public utility easement. So, our interest is 3 being able to access the utility lines that run up and down 4 Elm Street. We do allow parking uses on top of utility 5 easements elsewhere throughout town. So, in terms of the 6 7 town's concerns, parking on that easement would not be, would not detrimentally impact our ability to service or 8 9 maintain the utilities. The town, as mentioned in the staff report, this 10 is not a town owned dedicated right-of-way. And so, the 11 issue of access obstruction could be an issue, but that's 12 because it's not a town road. That's not an issue that the 13 town is going to insert itself into. 14 15 KEN SIZEMORE: Okay. As I look at the proposed 16 plot plan, the parking spaces out there, the two I'm 17 referring to, the two out toward the highway, are still set back even with the building. Am I correct? 18 MR. KEVIN BOWERS: Which page? Are you looking at 19 the second to the last one? 20 21 KEN SIZEMORE: This one. 22 MR. KEVIN BOWERS: Yes. 23 KEN SIZEMORE: So, this is Elm Street. That's the 24 building existing now. And the parking spaces will be here,

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correct?

1	MR. KEVIN BOWERS: Yes. The parking spaces would
2	be right here.
3	KEN SIZEMORE: That's where I'm confused.
4	MR. KEVIN BOWERS: Otherwise, we would be blocking
5	our own stalls.
6	KEN SIZEMORE: So, we are talking here?
7	MR. KEVIN BOWERS: Yes. There would be two stalls
8	here is what we are proposing.
9	KEN SIZEMORE: Parallel.
10	MR. KEVIN BOWERS: Parallel parking.
11	KEN SIZEMORE: Are they identified on this?
12	MR. KEVIN BOWERS: No. This was this decision
13	was done after, was made after this was drawn. I apologize
14	for not drawing those in.
15	KEN SIZEMORE: All right. So, then we'll end up
16	with the one, two six identified on this plan, plus the
17	two more you are asking?
18	MR. KEVIN BOWERS: We are asking for eight stalls.
19	KEN SIZEMORE: Thank you for making that
20	clarification.
21	MR. KEVIN BOWERS: Um-hmm.
22	KEN SIZEMORE: And would those two stalls then be,
23	essentially you can come back up here and help me.
24	MR. KEVIN BOWERS: Sure.
25	KEN SIZEMORE: Thank you. So, they would be here

1	and here? Is that approximately?
2	MR. KEVIN BOWERS: Approximately, um-hmm. Yes.
3	KEN SIZEMORE: All right. Thank you.
4	MR. KEVIN BOWERS: You are welcome.
5	KEN SIZEMORE: Mr. Dansie, do you have any other
6	clarifications from a staff perspective about this
7	application?
8	THOMAS DANSIE: I don't have any, unless there is
9	specific requests from the hearing officer.
10	KEN SIZEMORE: Okay. Are there any members of the
11	public here who would like to comment on this proposed
12	action? Seeing none, then, Mr. Bowers, do you have any
13	additional information you would like to put on the record?
14	MR. KEVIN BOWERS: Not that I can think of.
15	KEN SIZEMORE: Okay. As I stated earlier, I'm not
16	going to render a decision this afternoon. I'll take into
17	advisement all this information that you provided and the
18	staff report and draft a decision regarding this proposal in
19	the next couple of days.
20	MR. KEVIN BOWERS: That would be wonderful.
21	KEN SIZEMORE: Thank you for being here this
22	afternoon.
23	MR. KEVIN BOWERS: Very well.
24	KEN SIZEMORE: Our next item of business is Luke
25	Wilson representing Zion West Properties, proposing a front

and side yard setback variance to allow parking in the front and side yards on parcel S-102-B-4-A, the corner of Zion Park Boulevard and Balanced Rock Road in the Village Commercial zone. Mr. Wilson here? Come on up. MR. LUKE WILSON: Luke Wilson. KEN SIZEMORE: Thank you. As I have described, I would like you to review your application and give me some basic information about what you are proposing. And I'll ask some questions of the staff and open it up for public comment and give you an opportunity to address any of the concerns that might be brought up. Any questions?

MR. LUKE WILSON: No.

KEN SIZEMORE: All right. Go ahead.

MR. LUKE WILSON: Thank you. This parcel, if you are not familiar with it, is just up here around the corner. It is a parcel that is sided by three hills and then the frontage road on SR-9. This parcel is one that we are contemplating and have been talking for a long time, over a year now, about building a parking structure on due to the demand of the town. Feel like it's a good opportunity to have a parking facility.

A couple of recent turns of events have caused us to contemplate putting in a parking lot for this season. We have had some delays in some geotechnical investigation on the parcel and have found that there will be some additional

surrounding, so you can't see it except for on the front street.

Additionally, the offset to the actual roadway on the street side is very deep and, whereas, many of the other properties around don't have that space where a natural roadway is in the highway easement to where the property begins. Ours has quite a large setback. We feel like we can — this setback variance would allow us to build a functional parking facility with good circulation and not break the spirit of the rule being, you know, having something too far, encroaching into the, you know, into the roadway or neighboring properties. And giving us that variance would allow us to do this.

KEN SIZEMORE: Okay. Any other items you want to bring up at this point?

MR. LUKE WILSON: No.

KEN SIZEMORE: Okay. Question for Mr. Dansie. As I have looked through this material, and as Mr. Wilson has described, there have been negotiations with the city, with the town regarding the proposed parking structure. And there is a development agreement in place. Am I correct?

THOMAS DANSIE: There have been negotiations. And there have been discussions. The preliminary zone change approval has been given for that parking structure. The only thing that needs to be done to finalize that would be

the execution of a development agreement. That has not been 1 2 done yet. So, until that development agreement is finalized and executed, the zone change process that would allow the 3 parking structure with reduced setbacks is not in force. 4 KEN SIZEMORE: Do you have an approximate timeline 5 on how that's going to happen in the coming months? 6 7 THOMAS DANSIE: Well, I think a lot of that is kind of tied up with some of the things that Mr. Wilson has 8 9 talked about concerning the development, difficulties that have recently come to light with the foundation design and 10 the geotechnical work. The development agreement itself is 11 pretty much ready to go. It's just finding the opportune 12 time to execute that based on the property owner's 13 development schedule. 14 15 KEN SIZEMORE: Okay. So, does the proposed 16 parking structure and the preliminary development agreement identify a structure that will be sitting in the same 17 location that the proposed setbacks in this variance request 18 would allow? 19 THOMAS DANSIE: That's correct. 2.0 KEN SIZEMORE: Okay. Thank you. Are there any 21 members of the public here who would like to address this 22 23 application? Seeing none, Mr. Wilson, do you have any additional clarifications based on what Mr. Dansie stated? 24

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MR. LUKE WILSON: No. He was clear in saying that

the variables that we are dealing with on our side as far as 1 the timeline to pull the trigger on the structure are some 2 things that we are kind of waiting to see in addition to 3 that geotechnical investigation. And, for now, the proposal 4 is no vertical development at all where the structure would 5 be a big building. This is no vertical development. 6 7 wouldn't be any buildings, just where the beginning of the lot would begin. 8 KEN SIZEMORE: Are there any additional -- this is 9 10 a question for Mr. Dansie. Are there any additional 11 geotechnical investigations that need to happen to permit a parking lot rather than the parking structure? 12

THOMAS DANSIE: No. The amount of geotechnical investigation that's already been done is sufficient to allow a surface lot.

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KEN SIZEMORE: The town's already comfortable with the drainage from a lot? And the engineering can accommodate storm drainage off of a paved parking lot?

THOMAS DANSIE: So, if the variance is granted, moving forward, one of the things that the property owner would need to do would be to submit a storm water plan that would identify where the storm water retention is, the capacity of those storm water basins and where the outlets would be. So, that detail has not yet been provided, but I believe Mr. Wilson is aware that is a detail that would need

to be provided before the construction begins. 1 MR. LUKE WILSON: Yes. 2 KEN SIZEMORE: And can this aggressive 3 construction schedule that Mr. Wilson described be 4 accommodated with all the other additional reviews and 5 information that needs to happen from the town perspective? 6 7 Are you comfortable that this can move forward? THOMAS DANSIE: I am. The planning commission has 8 9 already reviewed the proposed parking area and has given conditional approval, conditional on one of the things, one 10 of the conditions being approval of a variance. Obviously, 11 if the hearing officer denies the variance, then that 12 approval is rescinded. But, so, that the planning 13 commissioner approval is already in place. The only 14 15 additional review that would need to be done is the town 16 engineer's review of the applicant's storm water plan. 17 that can be done fairly quickly. KEN SIZEMORE: Mr. Wilson, is that material 18 19 available and ready to submit? MR. LUKE WILSON: Yeah. Rosenberg is our 2.0 engineer. And the hydrologist there, Jared Bates, is 21 designing, he's walked the property several times. And 22 conveniently there is a storm drain right on the corner of 23 the property. And so, he'll be utilizing that. And I think 24

within a week or so we'll have that plan. And the

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1	constructibility is supposed to be about six weeks. It's
2	very simple relative to a parking structure.
3	KEN SIZEMORE: Thank you. Do you have any other
4	information that you think is relevant to bring up at this
5	point?
6	MR. LUKE WILSON: Not beyond what was put in the
7	application.
8	KEN SIZEMORE: Okay. Thank you very much.
9	MR. LUKE WILSON: Thank you.
10	KEN SIZEMORE: Appreciate your presentation this
11	afternoon.
12	Mr. Dansie, anything else that you need to bring
13	up from the town's perspective?
14	THOMAS DANSIE: I don't have anything else.
15	KEN SIZEMORE: Thank you very much for being here
16	this afternoon. Again, I will take into advisement the
17	materials that have been submitted in the application, the
18	staff reports, the verbal information that was provided this
19	afternoon. And I will render written decisions within the
20	next 72 hours. Thank you for being here this afternoon. We
21	are adjourned.
22	(Whereupon, the proceedings were concluded at 2:24 p.m.)
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1	CERTIFICATE
2	
3	STATE OF UTAH
4	COUNTY OF WASHINGTON
5	THIS IS TO CERTIFY THAT THE FOREGOING PROCEEDINGS WERE
6	TAKEN BEFORE ME, RUSSEL D. MORGAN, A CERTIFIED SHORTHAND
7	REPORTER IN AND FOR THE STATE OF UTAH, RESIDING AT
8	WASHINGTON COUNTY, UTAH;
9	THAT THE PROCEEDINGS WERE REPORTED BY ME IN STENOTYPE,
10	AND THEREAFTER CAUSED BY ME TO BE TRANSCRIBED INTO
11	TYPEWRITING, AND THAT A TRUE AND CORRECT TRANSCRIPTION OF
12	SAID TESTIMONY SO TAKEN AND TRANSCRIBED TO THE BEST OF MY
13	ABILITY IS SET FORTH IN THE FOREGOING PAGES to
14	
15	
16	Russel D. Morgan CSR
17	RUSSEL D. MORGAN CSR
18	Notary Public
19	RUSSEL D. MORGAN COMMISSION #671687 My Commission Expires
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Deposition of:

Taken January 24, 2018

Cause No: Appeal Hearing

TAKEN BY: Springdale Town

Reported By: Russel D. Morgan

Job #: 100226

TOWN OF SPRINGDALE

PUBLIC MERTING

118 Lion Boulevard Springdale, Utah

January 24, 2018

Reported by Russel D. Morgan, CSR.

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would have an opportunity to address any concerns that might

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11

20 MR. KEVIN BOWERS: Great. Thank you very much.

As stated, I am Kevin Bowers of Bowers Management Company.

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property. It extends from Highway 9 and going north,

25 northwest to the property line. And it would tie, currently

11 2 be right here. and side yards on parcel S-102-B-4-A, the corner of Zion KEN SIZEMORE: That's where I'm confused. Park Boulevard and Balanced Rock Road in the Village MR. KEVIN BOWERS: Otherwise, we would be blocking Commercial zone. Mr. Wilson here? Come on up. our own stalls. MR. LUKE WILSON: Luke Wilson. KEN SIZEMORE: So, we are talking here? KEN SIZEMORE: Thank you. As I have described, I MR. KEVIN BOWERS: Yes. There would be two stalls would like you to review your application and give me some here is what we are proposing. basic information about what you are proposing. And I'll ask some questions of the staff and open it up for public KEN SIZEMORE: Parallel. MR. KEVIN BOWERS: Parallel parking. comment and give you an opportunity to address any of the 10 KEN SIZEMORE: Are they identified on this? concerns that might be brought up. Any questions? 11 MR. KEVIN BOWERS: No. This was -- this decision 12 MR. LUKE WILSON: No. 12 KEN STZEMORE: All right. Go ahead. 13 was done after, was made after this was drawn. I applicate 13 for not drawing those in. MR. LUKE WILSON: Thank you. This parcel, if you KEN SIZEMORE: All right. So, then we'll end up are not familiar with it, is just up here around the corner. 15 15 with the one, two -- six identified on this plan, plus the It is a parcel that is sided by three hills and then the 16 16 frontage road on SR-9. This parcel is one that we are 17 two more you are asking? MR. KEVIN BOWERS: We are asking for eight stalls. contemplating and have been talking for a long time, over a 18 KEN STZEMORE: Thank you for making that year now, about building a parking structure on due to the 19 19 20 clarification. demand of the town. Feel like it's a good opportunity to MR. KEVIN BOWERS: Um-horn. have a parking facility. 21 KEN SIZEMORE: And would those two stalls then be, A couple of recent turns of events have caused us essentially -- you can come back up here and help me. to contemplate putting in a parking lot for this season. We 23 MR. KEVIN BOWERS: Sure. have had some delays in some geotechnical investigation on the parcel and have found that there will be some additional KEN SIZEMORE: Thank you. So, they would be here 1.0 12 MR. KEVIN BOWERS: Approximately, um-hmm. Yes. means will it be ready to serve the public this year. We KEN SIZEMORE: All right. Thank you. feel like it would be a mess, a construction mess all summer MR. KEVIN BOWERS: You are welcome. long. KEN SIZEMORE: Mr. Dansie, do you have any other We feel like due to this and some other things, clarifications from a staff perspective about this that paving the structure could be done efficiently and quickly and have it done for the season. Due to some of the application? THOMAS DANSIE: I don't have any, unless there is development restrictions in the zone, the setbacks specific requests from the hearing officer. specifically, and restrictions with regards to digging into 10 KEN SIZEMORE: Okav. Are there any members of the the grade that's adjacent to the parcel on all sides, it public here who would like to comment on this proposed really puts a damper on the project. 11 action? Seeing none, then, Mr. Bowers, do you have any We feel like, among other things, the spirit of additional information you would like to put on the record? the setback rule is to not encroach upon the highway and to MR. KEVIN BOWERS: Not that I can think of. not encroach to the neighbors, and to not have something 15 KEN SIZEMORE: Okay. As I stated earlier, I'm not that's too much so to say in your face as you look at it going to render a decision this afternoon. I'll take into from the highway. advisement all this information that you provided and the 17 We have kind of gone through some of these things staff report and draft a decision regarding this proposal in previously, because in our preliminary development agreement 19 the next couple of days. with the parking structure we had talked about reducing the 20 MR. KEVIN BOWERS: That would be wonderful. setback, and have that agreed upon for the structure, but that didn't apply to the parking lot because it's not in the KEN SIZEMORE: Thank you for being here this 21 22 afternoon. 22 development agreement. We feel like this specific location is unique 23 MR. KEVIN BOWERS: Very well. 23 KEN SIZEMORE: Our next item of business is Luke because there are no neighbors period. And the grade of the 24

property goes in and is set into the hillsides of the

Wilson representing Zion West Properties, proposing a front

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able 8:4		apologize 9:13		best 5:5 18:12
	after 3:16		authority 2:5,7	
about 7:22,23	9:13,13	appeal 2:4,6		beyond 17:6
10:6 11:8,19		4:15,18 (4)	available 6:16	
12:19 14:9 (7)	afternoon		16:19	big 15:6
	2:3,8,11,17	applicant's 16:16		
access 5:7 6:6	10:16,22		aware 15:25	block 6:19
8:4,12 (4)	17:11,16,19,20	applicants 2:13		
	(10)		b 7:7	blocking 9:4
accommodate		application 2:13		
6:9 15:18	again 3:13 4:20	3:6,7 5:3 6:21	back 2:20 5:3	both 2:18
	17:16	10:7 11:7 14:23	8:18 9:23 (4)	1.110
accommodated	4.0.04	17:7,17 (10)	1 1 6.17	boulevard 1:118
16:5	agent 2:24	12.21	backed 6:17	3:2 11:3
4' 10.12	16.2	apply 12:21	halamaa 6114	harrana 2:24
action 10:12	aggressive 16:3	annointed 2:6	balance 6:14	bowers 2:24 3:3,4,11,20,21,21
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